



Transit Council Meeting

February 20, 2026, 9:00 a.m.

NOACA Offices, 1299 Superior Ave.
Cleveland, OH 44114

RSVP to 216-241-2414 ext. 282
or boardliaison@mpo.noaca.org

NOACA will **STRENGTHEN** regional cohesion, **PRESERVE** existing infrastructure, and **BUILD** a sustainable multimodal transportation system to **SUPPORT** economic development and **ENHANCE** quality of life in Northeast Ohio.



**NORTHEAST OHIO AREAWIDE COORDINATING AGENCY
MEMORANDUM**

TO: Transit Council Members
India L. Birdsong Terry, General Manager and CEO, Greater Cleveland Regional
Transit Authority
Ben Capelle, Chief Executive Officer, Laketran
Karen Perkins, Deputy Administrator, Lorain County
Shannon Rine, Director, Medina County Public Transit
Neil Shop, P.E., Transportation Planning Manager, ODOT District 12

FROM: JoAnna Santilli, Chair
Transit Director, Geauga Transit

DATE: February 13, 2026

RE: Transit Council

Attached please find materials for the Transit Council meeting on **Friday, February 20, 2026, from 9:00 – 10:30 a.m. at NOACA's Offices, 1299 Superior Avenue, Cleveland, Ohio.**



Northeast Ohio Areawide Coordinating Agency
Friday, February 20, 2026
9:00 – 10:30 a.m.

The public can view the meeting live at: youtube.com/live/ovASceZIL3A?feature=share

TRANSIT COUNCIL MEETING AGENDA

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1. Call to Order	
a. Pledge of Allegiance	
2. Minutes of November 21, 2025, Meeting	1
3. Public Comment on Agenda Items	
4. Chair's/Executive Director's Report	
5. Action Items (no items)	
6. Presentation/Discussion Items	
a. 2026 Public Transportation Agency Safety Performance Measure Targets	5
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e. bikeNEO Bike Map Web Application Update	13
7. Reports/Updates	
8. Old Business	
9. New Business	
10. Adjourn	

Next Meeting: **Friday, May 15, 2026, at 9:00 – 10:30 a.m.**
NOACA Offices, 1299 Superior Avenue, Cleveland, Ohio



**NOACA Transit Council
Meeting Minutes**
November 21, 2025
NOACA Offices
1299 Superior Avenue, Cleveland, Ohio

Present: Please see the attached attendance record.

Mr. Neil Shop chaired the Transit Council meeting that convened at 9:00 a.m.

Meeting Minutes

Mr. David Lair made a motion to approve the meeting minutes of August 15, 2025. Ms. Samantha Metcalf seconded the motion. The motion passed by voice vote.

Public Comment

No one signed in to speak at this meeting.

Chair/Executive Director's Report

No report was presented at this meeting.

Action Items

No action items were presented at this meeting.

Presentation/Discussion Items

CY 2026 Highway Safety Performance Measure Targets

Ms. Kessa Turnball presented information on the following:

- Nonmotorized Fatalities & Serious Injuries
- CY 2026 Safety Performance Measure Target Setting
- Historic Regional Fatalities
- Historic Regional Nonmotorized Fatalities and Serious Injuries
- Nonmotorized Fatalities and Serious Injuries Per Year With VMT and Speed Comparison

Ms. Turnball stated that, pending Board approval, the Long Range Transportation Plan and Transportation Improvement Plan highway safety performance targets will be updated.

SFY 2028-2031 TIP Development – Potential Projects for NOACA Funds

Mr. Ed May presented information on the following:

- Background on Transportation Improvement Program (TIP)

- TIP Components: Roadway and Transportation Alternatives Element, Transit Element, and Appendices
- Development of the SFY 2028-2031 TIP
- Funding programs in the TIP
- TIP Project Alignment
- TIP Project Evaluation Process
- TIP Project Selection and Evaluation Process – NOACA Funds
 - Step 1: Develop TIP potential project universe
 - Step 2: Screen project universe to align with weNEO2050+ plan
 - Step 3: Coordinate with regional and local sponsors
 - Step 4: Filter the top 25% of the TAM projects
 - Step 5: Evaluate qualifying projects against Regional Significance Criteria and considerations
- TIP Schedule

Mr. May said staff will prepare a report on transportation system needs and deficiencies for community and agency review, incorporating Council input. Council feedback will guide staff in evaluating projects for NOACA funding in the draft SFY 2028–2031 TIP. Funding recommendations will go to the Council in May 2026, and the final draft TIP will be presented to the Planning and Programming Committee in January 2027 and the Board of Directors in March 2027.

Mr. Shop, the ODOT programming representative, said it was nice to see the coordination outlined, especially in step 3, where locals discuss their budgets and needs before implementation.

SFY 2026 TLCI Program Applications

Ms. Leah Telepak presented information on the following:

- Background on the TLCI Program
- TLCI Program Application Summary and Budget Overview
- Planning Study Applications – Total Funding Requested: \$680,000
- Implementation Applications – Total Funding Requested: \$6,280,255

Ms. Telepak said council input will be included in staff project evaluations, with recommendations presented to the Planning and Programming Committee in January and final Board approval expected in March.

Lorain East 28th Street Corridor TLCI Study Update

Mr. Rob Uhlhorn presented information on the following:

- Project Goals
- Complete Street
- Project Study Area
- Project Phases
- Phase 1: Data Collection & Existing Condition Analysis
 - Data Collection
 - Lorain County Transit Network
 - Transit Stops
 - Infrastructure Conditions for Nonmotorized Modes of Travel
 - Current LTS
 - Vacant Land

- Other Plans and Studies
- Public Meeting #1
- Phase 2: Analysis & Alternatives Development
 - Collecting Traffic Data
 - Traffic Congestion
 - Traffic Operations Analysis
 - Design Alternatives

Mr. Uhlhorn stated that staff will continue updating the Council as the project progresses.

Reports/Updates

Ms. Metcalf reported that GCRTA has received NEPA approval for the MetroHealth-to-BRT project, which is an exciting milestone. The agency is now approaching 90% design completion.

Old Business

No old business was presented at this meeting.

New Business

No new business was presented at this meeting.

Adjournment

Ms. Metcalf made a motion to adjourn the meeting at 9:50 a.m. Mr. Lair seconded the motion. The motion passed by voice vote.

The Transit Council will hold its next meeting on February 20, 2026, at 9:00 a.m.

Note: Additional information on the agenda items can be found on [NOACA's website](#) and [YouTube channel](#).



Transit Council 2025 Attendance Record

MEMBER	2/21/25	5/16/25	8/15/25	11/21/25
CAPELLE, Ben (Andrea Aaby, Alternate)	A	A	X	
NOVAK, Pamela (Jeff Armbruster, Alternate)	X			
TBD (former member Pamela Novak)				
RINE, Shannon (Stephen Hambley, Alternate) (Thom Jeffries, Alternate on 11/21/25)	X	X		A
SANTILLI, JoAnna (David Lair, Alternate)	X	X	X	A
SHOP, Neil (Scott Ockunzzi, Alternate)	X	A	X	X
TERRY, India Birdsong (Maribeth Feke, Alternate) (Muriel Bowen, Alternate on 8/15/25) (Samantha Metcalf, Alternate on 11/21/25)	A	A	A	A

Member present = X

Alternate present = A



NORTHEAST OHIO AREAWIDE COORDINATING AGENCY
M E M O R A N D U M

TO: NOACA Transit Council
FROM: Rob Uhlhorn, AICP, Interim Co-Director of Transportation Planning and Engineering
DATE: February 13, 2026
RE: **2026 Public Transportation Agency Safety Performance Measure Targets**

ACTION REQUESTED

The Transit Council is asked to recommend these targets to the Transportation Subcommittee for its consideration of placement on the June 2026 Board of Directors agenda.

BACKGROUND/JUSTIFICATION FOR CURRENT ACTION

The Federal Transit Administration's (FTA) Public Transportation Agency Safety Plan (PTASP) Final Rule (49 C.F.R. Part 673) requires certain operators of public transportation systems that receive federal funds under FTA's Urbanized Area (UZA) Formula Grants to develop Agency Safety Plans.

The PTASP regulation requires each transit agency subject to the regulation to include safety performance targets (SPTs) based on the safety performance measures (SPMs) established in the National Safety Plan in their Agency Safety Plan (§ 673.11(a)(3)). These SPMs track both the total counts and rates of Fatalities, Injuries, and Safety Events, as well as System Reliability.

A safety performance measure is a quantifiable indicator to assess condition and safety management activities and progress toward meeting the established targets (§ 673.5). Transit providers may set additional targets for safety performance monitoring and measurement.

MPOs must include these performance targets in their Transportation Improvement Program (TIP), Statewide Transportation Improvement Program (STIP), and Metropolitan Transportation Plans. These targets must be established within 180 days of receipt from State DOTs.

Greater Cleveland Regional Transit Authority, Laketran, and Medina County Public Transit are subject to these requirements and have all provided NOACA with their most recent PTASPs and SPTs. Lorain County Transit is also subject to these requirements but has not yet provided NOACA with its PTASP or SPTs. As a Class One transit agency, the FTA has updated and expanded GCRTA's target methodology to utilize the static measure of three-year rolling average.

FINANCIAL IMPACT

There is no financial impact.

CONCLUSION/NEXT STEPS

Staff will draft updated Regional Public Transportation Agency Safety Performance Measure Targets based on any discussion and input from the transit agencies and NOACA councils, subcommittees, and committees. Pending Board approval, the 2026 Regional Public Transportation Agency Safety Performance Measure Targets will be added to NOACA's Transportation Improvement Program and Long Range Plan.

EB:RU:KT

Attachment 1: Current and Draft 2026 Regional Public Transit Agency Safety Performance Measures

Current and Draft Safety Performance Targets for Geauga, Lake, Lorain, and Medina County Transit

Recommended 2026 Lake and Geauga Public Transportation Agency Safety Performance Targets									
			Injuries		Fatalities		Events		System Reliability
Agency	Status	Mode	Total # of Injuries	Rate per 100k Vehicle Revenue Miles	Total # of Fatalities	Rate per 100k Vehicle Revenue Miles	Total # of Safety Events	Rate per 100k Vehicle Revenue Miles	System Reliability (Mean Distance between failure)
Laketran and Geauga County Transit*	Last Year	Commuter Bus	0.00	0.00	0	0	0.00	0.00	64,121
	This Year	Commuter Bus	0.00	0.00	0	0	0.00	0.00	41,567
	Last Year	Demand Response*	1.31	0.07	0	0	1.31	0.07	42,004
	This Year	Demand Response*	0.33	0.01	0	0	0.65	0.03	42,768
	Last Year	Motorbus	0.33	0.04	0	0	0.33	0.04	10,768
	This Year	Motorbus	0.33	0.03	0	0	0.65	0.06	14,406
Recommended 2026 Lorain Public Transportation Agency Safety Performance Targets									
			Injuries		Fatalities		Events		System Reliability
Agency	Status	Mode	Total # of Injuries	Rate per 100k Vehicle Revenue Miles	Total # of Fatalities	Rate per 100k Vehicle Revenue Miles	Total # of Safety Events	Rate per 100k Vehicle Revenue Miles	System Reliability (Mean Distance between failure)
Lorain County Transit	Last Year	Demand Response	1	0.34	0	0	0	0	0
	This Year	Demand Response	n/a	n/a	n/a	n/a	n/a	n/a	n/a
	Last Year	Motorbus	1	0.83	0	0	0	0	0
	This Year	Motorbus	n/a	n/a	n/a	n/a	n/a	n/a	n/a
Recommended 2026 Medina Public Transportation Agency Safety Performance Targets									
			Injuries		Fatalities		Events		System Reliability
Agency	Status	Mode	Total # of Injuries	Rate per 100k Vehicle Revenue Miles	Total # of Fatalities	Rate per 100k Vehicle Revenue Miles	Total # of Safety Events	Rate per 100k Vehicle Revenue Miles	System Reliability (Mean Distance between failure)
Medina County Public Transit	Last Year	Demand Response	0.05	0.04	0	0	0.05	0.02	35,251
	This Year	MicroTransit	0.1	0.05	0	0	0.1	0.01	40,305

Updated 1/21/2026

Current and Draft Safety Performance Targets for GCRTA

Performance Measure	Mode	2021-2023 Average	2022-2024 Average	2025 Target	2026 Target
Fatalities	Rail	0.3	0.3	0.0	0.2
	Bus	1.3	1.0	0.0	0.5
	Paratransit	0.0	0.0	0.0	0.0
Fatality Rate	Rail	0.01	0.01	0.00	0.01
	Bus	0.01	0.01	0.00	0.00
	Paratransit	0.00	0.00	0.00	0.00
Injuries	Rail	11	13	11	12
	Bus	138	152	134	141
	Paratransit	23	25	20	22
Injury Rate	Rail	0.40	0.47	0.39	0.43
	Bus	1.04	1.11	1.00	1.04
	Paratransit	0.55	0.54	0.50	0.50
Collisions	Rail	2	5	0	4
	Bus	53	56	52	55
	Paratransit	12	13	12	13
Collision Rate	Rail	0.07	0.17	0.00	0.12
	Bus	0.40	0.41	0.40	0.40
	Paratransit	0.30	0.28	0.28	0.28
Pedestrian Collision Rate	Rail	0.00	0.03	0.00	0.02
	Bus	0.02	0.04	0.00	0.03
	Paratransit	0.00	0.00	0.00	0.00
Vehicular Collision Rate	Rail	0.07	0.13	0.00	0.08
	Bus	0.36	0.35	0.35	0.35
	Paratransit	0.29	0.28	0.27	0.26
Major Events	Rail	27.6	28.0	25.3	25.5
	Bus	63.3	69.0	62.0	66.0
	Paratransit	12.3	13.0	12.2	13.0
Major Event Rate	Rail	0.97	0.99	0.90	0.91
	Bus	0.47	0.51	0.46	0.48
	Paratransit	0.30	0.28	0.28	0.28
Transit Worker Fatality Rate	Rail	0.00	0.00	0.00	0.00
	Bus	0.00	0.00	0.00	0.00
	Paratransit	0.00	0.00	0.00	0.00
Transit Worker Injury Rate	Rail	0.11	0.15	0.07	0.13
	Bus	0.12	0.13	0.11	0.11
	Paratransit	0.10	0.09	0.08	0.08
System Reliability	Rail	58	18	107	16
	Bus	47	8	788	8
	Paratransit	5	1	43	1
Assaults on Transit Workers	Rail	n/a	n/a	n/a	n/a
	Bus	n/a	n/a	n/a	n/a
	Paratransit	n/a	n/a	n/a	n/a
Rate of Assaults on Transit Workers	Rail	n/a	n/a	n/a	n/a
	Bus	n/a	n/a	n/a	n/a
	Paratransit	n/a	n/a	n/a	n/a

Updated 1/8/26



**NORTHEAST OHIO AREAWIDE COORDINATING AGENCY
M E M O R A N D U M**

TO: NOACA Transit Council
FROM: Rob Uhlhorn, AICP, Interim Co-Director of Transportation Planning and Engineering
DATE: February 13, 2026
RE: **Transportation for Safer Communities Initiative (TSCI) Introduction**

ACTION REQUESTED

No action is requested. This item is for information and discussion.

BACKGROUND/JUSTIFICATION FOR CURRENT ACTION

NOACA is committed to enhancing regional transportation safety and reducing roadway fatalities and serious injuries. Last year, with extensive input from the Policy Committee, staff developed a vision for a transportation safety funding program that would serve as a bridge between planning and implementation. Staff will present changes made to the vision of the new program, and progress made on its development, since it was unveiled to the Council last May.

The Transportation for Safer Communities Initiative (TSCI) would provide technical assistance to develop specific location plans that could be eligible for ODOT safety funds and direct financial assistance for the implementation of smaller projects recommended by NOACA's [Community Safety Reports](#) (CSRs). Funding for project implementation would focus on installing low-cost safety measures. Countermeasures enhance safety, but selection requires planning and engineering studies for specific locations. The NOACA CSRs identify locations on arterial roads based on crash data and prediction models. These reports highlight candidate sites for analysis and investment to enhance road safety.

For the next stage of development of TSCI, NOACA is conducting pilot projects to inform policy development. We are proceeding with two safety planning study pilot projects in Richmond Heights and North Royalton. We are currently arranging scoping meetings between the cities' and NOACA's staff to draft RFPs for hiring a consultant team. The goal of the planning studies is for communities to be able to apply to ODOT for Highway Safety Improvement Program (HSIP) funding, which is not only significantly larger than what NOACA can directly fund, but is one of the largest in the nation.

Additionally, a project in Parma has been identified for a later phase implementation pilot, with a second pilot implementation project to be selected that is open to any community with a need identified in the CSRs. These pilot projects will guide further development of the policy and procedure documents for Policy Committee review.

FINANCIAL IMPACT

NOACA's allocated Surface Transportation Block Grant (STBG) and/or Ohio Consolidated Planning Grant (OCPG) funds are proposed as funding sources and will be finalized through the appropriate funding allocation processes. A minimum allocation of \$1 million annually would be required to sustain the initiative as a program.

CONCLUSION/NEXT STEPS

NOACA will continue developing the pilot projects and the policy and procedure documents. This Council will be kept informed of the progress.

EB:RU:HS



**NORTHEAST OHIO AREAWIDE COORDINATING AGENCY
MEMORANDUM**

TO: NOACA Transit Council
FROM: Rob Uhlhorn, AICP, Interim Co-Director of Transportation Planning and Engineering
DATE: February 13, 2026
RE: **Bike & Pedestrian Count Update**

ACTION REQUESTED

No action is requested. This item is for information and discussion.

BACKGROUND/JUSTIFICATION FOR CURRENT ACTION

As a core component for accurately assessing where there is unmet demand for cycling infrastructure, NOACA conducts cyclist counts both manually with the help of volunteers and by using automated equipment permanently installed at various locations throughout the region. The methodology used to select count locations is based on five key factors: historical continuity, project status, regional coverage, resource availability, and community requests.

Twice each year, in May and September, NOACA recruits volunteers to count cyclist and pedestrian volumes. About 50 locations are typically counted each time. Most counting sites are rotated among a bank of more than 200 locations to maintain consistency. There usually are also a few new locations every counting season that are strategically chosen to help fill gaps and improve model calibration.

NOACA staff will provide a general program update, identify current and upcoming regionally significant projects that would be ideal for pre/post data collection, and discuss approaches to volunteer recruitment and site selection, for which staff will be asking the Council for feedback. NOACA aims to improve volunteer recruitment through a new outreach campaign which will begin in earnest in FY2027. The campaign will consist of a broader outreach effort which will include regional bike shops, public libraries, colleges, and senior centers. The goals of the campaign are to increase the number of volunteers, improve geographical coverage in NOACA's outer counties, grow program awareness, and refine the location selection process to ensure the most impactful and relevant locations are being counted.

FINANCIAL IMPACT

The budget for the combined Bike & Pedestrian Count and Street Supplies outreach campaign is \$21,160 for fiscal year 2027.

CONCLUSION/NEXT STEPS

NOACA staff will incorporate feedback and suggestions from the council and will provide updates on further developments. NOACA will continue to share data and analysis on bicycle counts and pedestrian traffic in the region.

EB:RU:SS



**NORTHEAST OHIO AREAWIDE COORDINATING AGENCY
MEMORANDUM**

TO: NOACA Transit Council
FROM: Rob Uhlhorn, AICP, Interim Co-Director of Transportation Planning and Engineering
DATE: February 13, 2026
RE: **Street Supplies Update**

ACTION REQUESTED

No action is requested. This item is for information and discussion.

BACKGROUND/JUSTIFICATION FOR CURRENT ACTION

NOACA's Street Supplies Program is a "library" of items that communities can use to temporarily demonstrate how a transportation project might function before it is permanently installed. The roadway materials are free for communities in the NOACA region to borrow and include items such as paint, tape, cones, signage, bike racks, street furniture, and planters.

Items from the library can be used to build "pop-up" configurations such as bike lanes, curb extensions, and roundabouts. These temporary configurations can be used to gather public input on a proposed design and evaluate the potential benefits of a project before its permanent construction while enlivening public spaces, improving safety, and encouraging multimodal transportation use. NOACA accepts project requests on a rolling basis.

NOACA staff will provide a general overview of the program including library contents and upcoming projects, before-and-after data collected from completed projects demonstrating program successes, and recent updates to the program including an increased capacity to measure the impact of future projects. Staff will introduce efforts to develop a more proactive approach to increasing program awareness and outreach to municipalities, especially those with no previous program experience, leveraging safety data to find possible candidates.

FINANCIAL IMPACT

The budget for the combined Bike & Pedestrian Count and Street Supplies outreach campaign is \$21,160 for fiscal year 2027.

CONCLUSION/NEXT STEPS

NOACA will continue to share information and updates about the program with the council for awareness and input.

EB:RU:SS



**NORTHEAST OHIO AREAWIDE COORDINATING AGENCY
MEMORANDUM**

TO: NOACA Transit Council
FROM: Rob Uhlhorn, AICP, Interim Co-Director of Transportation Planning and Engineering
DATE: February 13, 2026
RE: **bikeNEO Bike Map Web Application Update**

ACTION REQUESTED

No action is requested. This item is for information and discussion.

BACKGROUND/JUSTIFICATION FOR CURRENT ACTION

NOACA has developed maps of bicycle routes for its five-county region. Currently, the maps are only available in hard-copy, or in [portable document format \(PDF\) on the NOACA website](#). The maps provide cyclists with the location of bike routes throughout the region and also include information about amenities such as points of interest, bike shops, safety tips, and other resources. In December 2024, NOACA contracted with TierraPlan to develop an interactive application that will enable users to conduct bike trip planning on a desktop computer or mobile device.

Staff will present a live demonstration of the bikeNEO Bike Map Web Application which will exhibit features such as map searching, map layers, and bike safety tips. Route assignment is currently supported through two methods: door-to-door and neighborhood-to-neighborhood. A survey link will be shared during and after the presentation requesting feedback on the routing options, as well as suggestions regarding features or points of interest respondents believe would be useful for inclusion on the map.

FINANCIAL IMPACT

The contract with TierraPlan is in an amount not to exceed \$118,830.

CONCLUSION/NEXT STEPS

The project team will provide project updates as app development nears completion. Feedback from the survey will be used to refine and strengthen the application. It is scheduled to be ready for public use and feedback by late spring 2026.

EB:RU:SS



TRAVEL OPTIONS FOR NOACA MEETINGS

LOCATION

NOACA is conveniently located in Cleveland's central business district at 1299 Superior Avenue, on the NW corner of Superior and E. 13th Street.

TRANSIT & BICYCLE TRAVEL TO NOACA

NOACA is accessible by transit and bike.

The NOACA office building is situated on several major and minor bus routes. You can plan your transit trip to NOACA by using trip planner tools or with information provided by the region's public transit agencies:

- [GCRTA Trip Planner](#)
- [Geauga County Transit](#)
- [Laketran Trip Planner](#)
- [Lorain County Transit service](#)
- [Medina County Transit](#)

Bikes may be stored and locked at U-racks located directly in front of the building.

PARKING (see map)

The following map shows parking facilities in the vicinity of the NOACA building. Unfortunately, we are unable to offer reimbursement for parking.

On-street, metered parking is also available for up to 2-hour periods along E. 13th Street north of Superior Avenue. Please heed parking signs and note any time restrictions. Payment can be made at these meters with credit card or by using the [ParkMobile](#) mobile device application.

Street parking is also available along Rockwell Avenue, east of E. 13th Street.

TRAVEL ASSISTANCE AND SPECIAL ACCOMMODATION

If you have further questions about parking or need assistance with travel to or special accommodation at NOACA, please contact Lindy Burt at 216-241-2414, x. 108.

