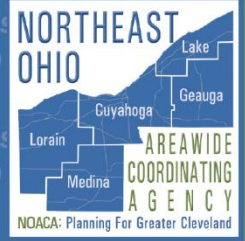


NOACA will STRENGTHEN regional cohesion, PRESERVE existing infrastructure and BUILD a sustainable multimodal transportation system to SUPPORT economic development and ENHANCE the quality of life in Northeast Ohio

# ROADWAY PAVEMENT MAINTENANCE REPORT



# 2020



## CITY OF AVON LAKE





# 2020 NOACA BOARD OF DIRECTORS

## BOARD OFFICERS

**President:** Timothy C. Lennon,  
Commissioner, Geauga County

**First Vice President:** Matt Lundy,  
Commissioner, Lorain County

**Second Vice President:** John R. Hamercheck,  
Commissioner, Lake County

**Secretary:** William F. Hutson,  
Commissioner, Medina County

**Assistant Secretary:** John D. Hunter,  
Mayor, Village of Sheffield

**Assistant Secretary:** Annette M. Blackwell,  
Mayor, City of Maple Heights

**Treasurer:** Armond Budish,  
County Executive, Cuyahoga County

**Assistant Treasurer:** Andrew Conrad, P.E., P.S.,  
Medina County Engineer

**Assistant Treasurer:** Kirsten Holzheimer Gail,  
Mayor, City of Euclid

**Immediate Past President:** Valarie J. McCall, Chief of  
Communications, Government & International Affairs,  
City of Cleveland

## BOARD MEMBERS

### CUYAHOGA COUNTY

Samuel J. Alai,  
Mayor, City of Broadview Heights

Larry Antoskiewicz,  
Mayor, City of North Royalton

Annette M. Blackwell,  
Mayor, City of Maple Heights

Pamela Bobst,  
Mayor, City of Rocky River

Michael Dylan Brennan,  
Mayor, City of University Heights

Tanisha R. Briley,  
City Manager, Cleveland Heights

Armond Budish,  
County Executive

Timothy J. DeGeeter,  
Mayor, City of Parma

Michael W. Dever, MPA  
Public Works Director

Kirsten Holzheimer Gail,  
Mayor, City of Euclid

Michael D. Gammella,  
Mayor, City of Brook Park

Meghan George,  
Mayor, City of Lakewood

Patrick W. Hewitt, AICP, Interim  
Executive Director, Cuyahoga County  
Planning Commission

Dale Miller,  
County Councilman

David H. Roche,  
Mayor, City of Richmond Heights

### CITY OF CLEVELAND

Phyllis Cleveland  
City Councilwoman

Freddy L. Collier, Jr.,  
Director, City Planning Commission

Blaine A. Griffin,  
City Councilman

Frank G. Jackson,  
Mayor, City of Cleveland

Valarie J. McCall,  
Chief of Government & International  
Affairs

Matthew L. Spronz, P.E., PMP,  
Capital Projects Director

Matt Zone,  
City Councilman

### GEAUGA COUNTY

James W. Dvorak,  
County Commissioner

Timothy C. Lennon,  
County Commissioner

Ralph Spidalieri,  
County Commissioner

### LAKE COUNTY

Ben Capelle,  
General Manager, Laketran

Jerry C. Cirino,  
County Commissioner

James R. Gills, P.E., P.S.,  
County Engineer

John R. Hamercheck,  
County Commissioner

Ron Young,  
County Commissioner

### LORAIN COUNTY

Jack Bradley, Mayor, City of Lorain

Kenneth P. Carney, Sr., P.E., P.S.,  
County Engineer

Dick Heidecker,  
Trustee, Columbia Township

John D. Hunter,  
Mayor, Village of Sheffield

Lori Kokoski,  
County Commissioner

Matt Lundy,  
County Commissioner

Frank Whitfield  
Mayor, City of Elyria

### MEDINA COUNTY

Jeff Brandon,  
Trustee, Montville Township

Andrew H. Conrad, P.E., P.S.,  
County Engineer

William F. Hutson,  
County Commissioner

Robert Patrick,  
Public Service Director, City of Wadsworth

### REGIONAL AND STATE

Greater Cleveland Regional  
Transit Authority (GCRTA)  
Dennis Clough,  
Board President

Northeast Ohio Regional Sewer  
District (NEORSB)  
Kyle Dreyfuss-Wells, Chief Executive Officer

Cleveland-Cuyahoga County Port Authority  
William D. Friedman, President/CEO

Ohio Department of Transportation (ODOT)  
John Picuri, P.E., Deputy Director, District 12

### Ex Officio Members:

Ferzan M. Ahmed, P.E.  
Executive Director,  
Ohio Turnpike and Infrastructure Commission  
Kurt Princic, Chief, Northeast District Office,  
Ohio Environmental Protection Agency (OEPA)

## NOACA DIRECTORS

Grace Gallucci,  
Executive Director

Billie Geyer,  
Comptroller

Randy Lane,  
Director of Programming

Ali Makarachi, Ph.D,  
Director of Transportation Planning and  
Engineering

Joseph MacDonald, Ph.D,  
Director of Strategic and  
Environmental Planning

Susanna Merlone, EMBA,  
Director of Administrative Services

Danielle Render  
Director of External Engagement and  
Public Affairs

Kathy Sarli,  
Associate Director of Operations and  
Chief Operating Officer

Jonathan Giblin,  
Associate Director of Compliance

**TABLE OF CONTENTS**

1. Executive Summary .....	2
2. Background .....	3
3. Definitions for Pavement Maintenance Terminology.....	5
4. PART I: 2020 Pavement Condition .....	10
5 PART II: 2020 Current Backlog.....	14
6. PART III: Maintenance & Rehabilitation (M&R) Program.....	15
7. PART IV: Comparative Analysis.....	18
8. Appendix .....	22

**MAPS**

1: City of Avon Lake Location in the NOACA Region .....	4
2: 2020 City of Avon Lake Pavement Condition .....	12

**FIGURES**

1: Components of Pavement Preservation .....	5
2: A General Schematic for Timing of Pavement Preservation Components .....	6
3: 2020 Avon Pavement Network Condition Chart by Lane-Miles .....	11
4: The PCR Acceptable Level and “Need Year” Relation .....	15
5: A Typical Decision Tree Applied for Pavement Maintenance .....	17
6: Average PCR Comparison by the Constraint Scenarios and by Year.....	20

**TABLES**

1: Selected Pavement Treatments and their Planning Level Costs .....	8
2: 2020 Avon Lake Pavement Network Condition .....	10
3: 2020 City of Avon Lake Pavement Condition Listing .....	13
4: Performance Comparison of the Constraint Scenarios.....	19

**APPENDIX**

The “2020 Current Backlog” Pavement Treatment List.....	22
The “Maintain 15% Deficiency” Pavement Treatment List.....	23
The “Maintain an Average Network PCR of 80” Pavement Treatment List .....	24
The “M&R” Program Pavement Treatment List .....	25
The “Maintain Lowest Standard PCR” Pavement Treatment List .....	27

## EXECUTIVE SUMMARY

---

The current Ohio Department of Transportation (ODOT) pavement database has 3,659 segment records for the Northeast Ohio Areawide Coordinating Agency (NOACA) region. The NOACA region has a total of 3,344 centerline miles of roadways including freeways and federal-aid highways which is equivalent to 8,240 lane-miles. The 2020 all road types network average pavement condition rating (PCR) is about 75.

In the City of Avon Lake there are 16.86 centerline miles of federal-aid roads, which are equivalent to 33.72 lane-miles within the city boundary that include U.S. Route 6 (US 6), and State Route 83 (SR 83). The current ODOT pavement database has 13 segment records for the City of Avon Lake roadway system. Each record comprises of several fields of various information and measures such as street name, length (miles), lane-miles length, number of lanes, function class, PCR, etc.

According to the PCR measure, about 28 percent of the pavement lane-miles are currently in the “Good” to “Very Good” condition. About 37 percent of the lane-miles are in the “Fair to Poor” status and demand some kind of immediate maintenance and/or rehabilitation treatments.

This pavement study includes four parts:

- Part I: The 2020 Pavement Network Condition
- Part II: The 2020 Backlog
- Part III: The Maintenance and Rehabilitation (M&R) Program
- Part IV: The Comparative Analysis

Considering the five-year study period of 2020 - 2024, this pavement study focuses on the required preventive maintenance treatments and some rehabilitation techniques rather than reconstruction.

Part I of this study analyzes the 2020 pavement network condition and tabulates the important information of all the 13 road segments in City of Avon Lake.

In Part II, the Backlog is defined as the cost of pavement rehabilitation of all roads within one year (2020) and bringing the average network PCR to 80. Backlog is a “snapshot” or relative measure of outstanding rehabilitation work.

Part III introduces the optimal preventive maintenance and rehabilitation strategy for each segment and its recommended implementation year based on the NOACA maintenance decision tree.

Finally, Part IV compares the Backlog and the “M&R” program with the NOACA transportation asset management strategies. All these strategies were compared regarding their costs, the average network PCR and percent of the lane-miles below the acceptable level.

## BACKGROUND

---

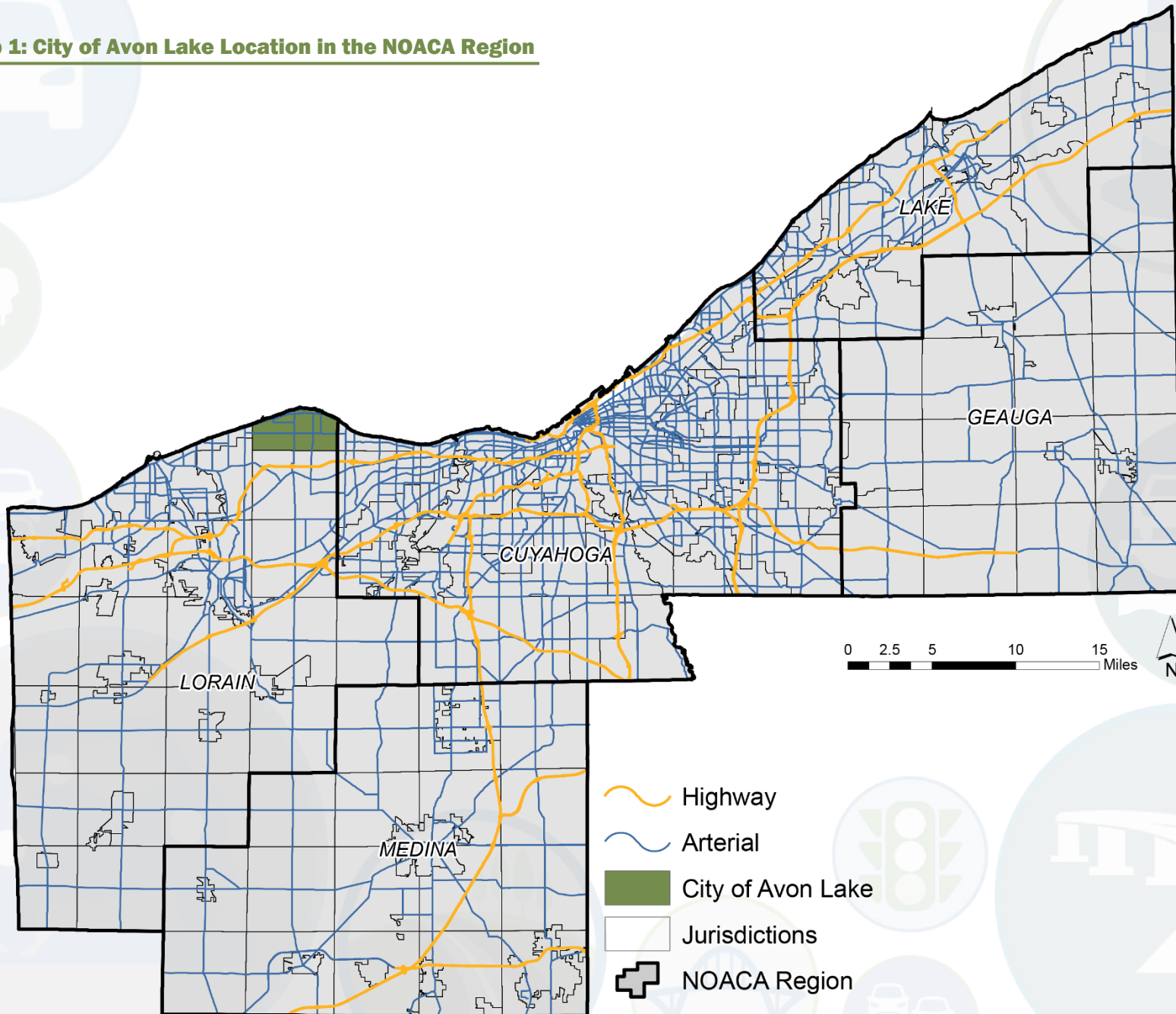
In the 17<sup>th</sup> century what is now City of Avon Lake, Avon, Bay Village and Westlake was one territory. Various Native American tribes called it home and later moved elsewhere. This place has been so far a part of three nations. Sometime prior to 1765, this territory was part of France. In 1765, the French were driven out by the English. Eighteen years later, the English were forced out by the newly-independent United States. During the Revolutionary War, a direct trail from the east to the west crossed the lake shore through what now includes Avon Lake. This trail is where Lake Road is today. In 1822 Lorain County was created and the name was changed to Avon Township by petition in 1824.

According to 2020 Northeast Ohio Areawide Coordinating Agency (NOACA) estimates, the population of city is 23,587 and there are 9,223 households. The 2020 estimated employment number is 9,117.

The City of Avon Lake includes U.S. Route 6 (US 6) and State Route 83 (SR 83). Cleveland-Hopkins International Airport is the nearest airport.

Map 1 illustrates the City of Avon Lake location in the NOACA region.

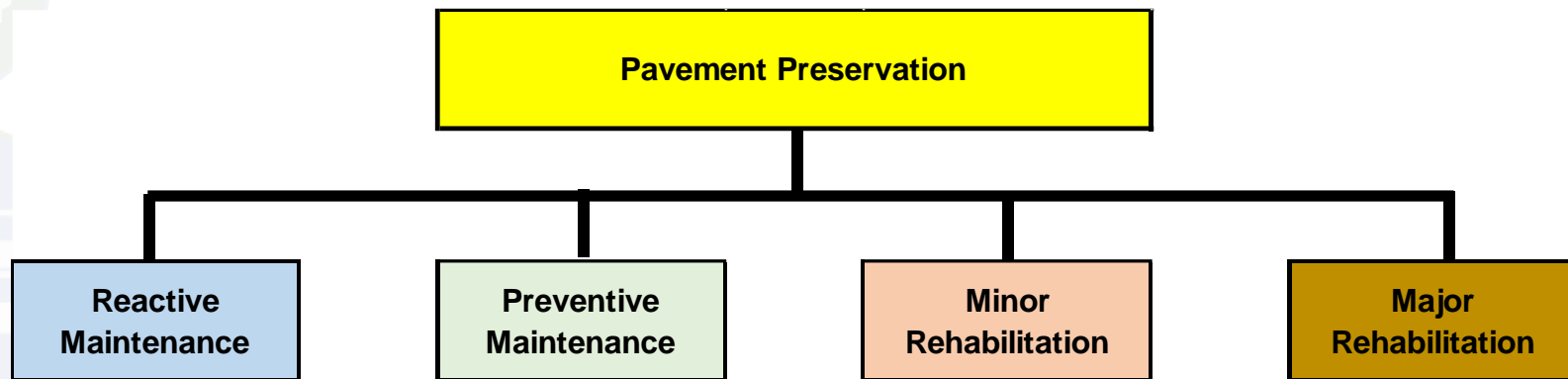
**Map 1: City of Avon Lake Location in the NOACA Region**



**DEFINITIONS FOR PAVEMENT MAINTENANCE TERMINOLOGY**

**Pavement Preservation** is "a program employing a network level, long-term strategy that enhances pavement performance by using an integrated, cost-effective set of practices that extend pavement life, improve safety and meet motorist expectations. A pavement preservation program consists primarily of four components: Reactive Maintenance, Preventive Maintenance, Minor Rehabilitation, and Major Rehabilitation/ Reconstruction as shown in Figure 1.

**Figure 1: Components of Pavement Preservation**



**Reactive Maintenance** is also known as routine or corrective maintenance consists of work that is performed to respond to specific conditions and deficiencies on pavements that are distressed and possibly unsafe. These activities are not planned in advance and seldom improve the pavement system performance in a long term.

**Preventive Maintenance** is considered as cost effective treatments to an existing roadway system and its appurtenances that preserves the system, delays future deterioration, and maintains or improves the functionality condition of the system without increasing structural capacity.

**Pavement Rehabilitation** is defined as resurfacing, restoration, and rehabilitation (3R) work consisting of structural enhancements that extend the service life of an existing pavement and/or improve its structural capacity. Rehabilitation techniques include restoration treatments and/or structural overlays. This may include partial recycling of the existing pavement, placement of additional surface materials, and/or other work necessary to return an existing pavement to a condition of structural or functional adequacy.

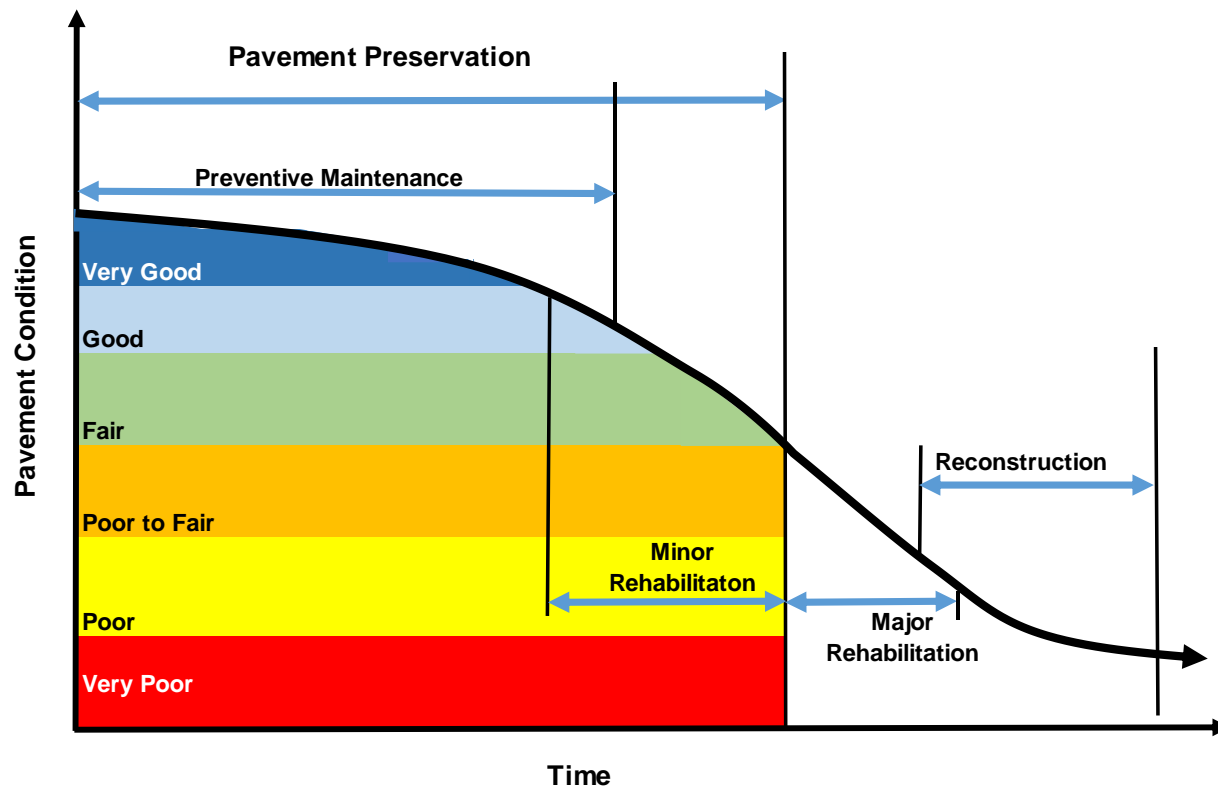
**Minor Rehabilitation** consists of non-structural enhancements made to the existing pavement sections to eliminate age-related, top-down surface cracking that develop in flexible pavements due to environmental exposure. Because of the non-structural nature of minor rehabilitation techniques, these types of rehabilitation techniques are placed in the category of pavement preservation.

**Major Rehabilitation** consists of structural enhancements that both extend the service life of an existing pavement and/or improve its load-carrying capability.

**Pavement Reconstruction** is defined as the replacement or reestablishment of the original pavement structural capacity by the placement of the equivalent or increased pavement structure. Reconstruction may utilize either new or recycle materials for the reconstruction of the complete pavement structure.

Figure 2 illustrates a general schematic for the timing of the pavement preservation Components.

**Figure 2: A General Schematic for Timing of Pavement Preservation Components**



## Selected Pavement Treatments

**Chip Seals** is a two-step process which includes first an application of asphalt emulsion and then a layer of crushed rock to an existing asphalt pavement surface. A chip seal gets its name from the “chips” or small crushed rock placed on the surface.

**Microsurfacing** is similar to slurry seal. It consists of the application of a mixture of water, asphalt emulsion, aggregate (very small crushed rock), and chemical additives to an existing asphalt concrete pavement surface. Polymer is commonly added to the asphalt emulsion to provide better mixture properties. The major difference between slurry seal and microsurfacing is in how they “break” or harden. Slurry relies on evaporation of the water in the asphalt emulsion. The asphalt emulsion used in microsurfacing contains chemical additives which allow it to break without relying on the sun or heat for evaporation to occur. Thus, microsurfacing is an application that hardens quicker than slurry seals and can be used when conditions would not allow slurry seal to be successfully placed. Streets that have a lot of shade and streets that have a lot of traffic are good candidates for microsurfacing.

**Thin Overlays** (1” – 1½” of asphalt) and ultra thin overlays (less than 1”) offer an economical resurfacing, preservation and renewal paving solution for roads requiring safety and smoothness improvements. Thin asphalt overlays not only provide a new pavement surface for a fraction of the cost of rebuilding a roadway, but they are the only preventive maintenance technique that adds structural value while helping to extend a pavement’s service life.

**Patching** is the process of filling potholes or excavated areas in the asphalt pavement. Quick repair of potholes or other pavement disintegration helps control further deterioration and expensive repair of the pavement.

**Pavement Milling** consists of removing the existing surface layer with a milling machine and then transporting the material to a storage facility. New asphalt plant mix, often containing some recycled asphalt pavement (RAP), is installed to replace the milled out material. Milling can also remove distresses from the surface, providing a better driving experience and/or longer roadway life.

**Full-Depth Reclamation** is an in-place recycling method for reconstruction of existing flexible pavements using the existing pavement section material as the base for the new roadway-wearing surface. This process can include adding chemicals to the base layer in order to increase its strength capacity. The treatment of the base layer and recycled asphalt provides a stronger foundation for present and future traffic. This process effectively produces a cost-effective solution that maximizes limited budgets.

**Joint Sealing** is to minimize infiltration of surface water and incompressible material into the joint system. Sealants can also reduce dowel bar corrosion potential by reducing entrance of de-icing chemicals.

**Load Transfer Retrofit** involves the installation of dowel bars into existing concrete pavement to provide load transfer across transverse cracks or joints. Dowel bars are short steel bars that provide a mechanical connection between slabs without restricting horizontal joint movement. They increase load transfer efficiency by allowing the leave slab to assume some of the load before the load is actually over it. This reduces joint deflection and stress in the approach and leave slabs.

**Partial-Depth Repairs** are defined as the removal and replacement of small areas of deteriorated (or spalled) concrete, typically in joints or cracks. The depth of deterioration can vary from a few millimeters to the full depth of the pavement.

**Full-Depth Repair** is a concrete pavement restoration (CPR) technique that can be used to restore the structural integrity and ride ability to concrete pavements having certain types of distresses. It involves making lane-width, full-depth saw cuts to remove the deteriorated concrete down to the base, repairing the disturbed base, installing load-transfer devices, and refilling the excavated area with new concrete. It is an effective, permanent treatment to repair pavement distresses particularly those that occur at or near joints and cracks. By removing and replacing isolated areas of deterioration, full-depth repairs may delay or stop further deterioration and restore the pavement close to its original condition. The distresses that can be addressed using full-depth repairs include transverse cracking, corner breaks, longitudinal cracking, deteriorated joints, D-Cracking, blowups, and punch outs.

Table 1 illustrates the typical planning level costs of the above selected treatments.

**Table 1: Selected Pavement Treatments and their Planning Level Costs**

Treatments for Asphalt Pavements	Typical Cost per SQ FT (2020\$)	Estimated Cost per 12- FT Lane-Mile (2020\$)	Preservation Component
Crack Sealing, Rejuvenators, Chip Sealing	0.09	5,700	Preventive Maintenance
Microsurfacing, Slurry Seal	0.26	16,500	
Partial Depth Patching, Chip & Seal / Micro-Surface with Partial Depth Patch, Full Depth Patching	0.43	27,200	
Thin Hot Mix Asphalt Overlays without Milling	0.54	34,200	
Pavement Milling	0.78	49,400	Minor Rehabilitation
Full-Depth Reclamation	1.77	112,100	Major Rehabilitation

**Table 1: Selected Pavement Treatments and their Planning Level Costs (Continued)**

Treatments for Concrete Pavements	Typical Cost per SQ FT (2020\$)	Estimated Cost per 12- FT Lane-Mile (2020\$)	Preservation Component
Cleaning and Sealing of Joint and Cracks	0.11	7,000	Preventive Maintenance
Load Transfer Retrofit	0.40	25,300	
Partial Depth Repair	1.50	95,000	Minor Rehabilitation
Full-Depth Repair	2.07	131,100	Major Rehabilitation

Maintaining the roadways in a state of good repair is essential and experience has shown that, over time it is less expensive to invest in preventive maintenance and/or rehabilitation in an ongoing basis rather than a high cost in reconstruction of pavement that has deteriorated to a poor condition.

This pavement preservation study analyzes the current status of the Avon Lake pavement network condition and considers the five-year study period of 2020-2024. It mainly focuses on the required roadway pavement preventive maintenance treatments and some rehabilitation techniques rather than reconstruction. The current Ohio Department of Transportation (ODOT) pavement database was used as the input data and RoadMatrix software was utilized as the NOACA Pavement Management platform.

This report includes the following four parts:

- I. The 2020 status of the Avon Lake pavement network condition,
- II. The 2020 “Backlog” treatment list,
- III. The optimal preventive maintenance and rehabilitation strategies, and
- IV. The comparative analysis.

**PART I: 2020 PAVEMENT CONDITION**

In order to provide an accurate assessment of the current status and further pavement analyses, the pavement network is required to be divided into homogeneous discrete sections in terms of surface distress, traffic volumes, pavement structure, etc. The current ODOT pavement database has 13 segment records for the City of Avon Lake roadway system. Each record comprises of several fields of various information and measures such as street name, length (miles), lane-miles length, number of lanes, function class, Pavement Condition Rating (PCR), etc.

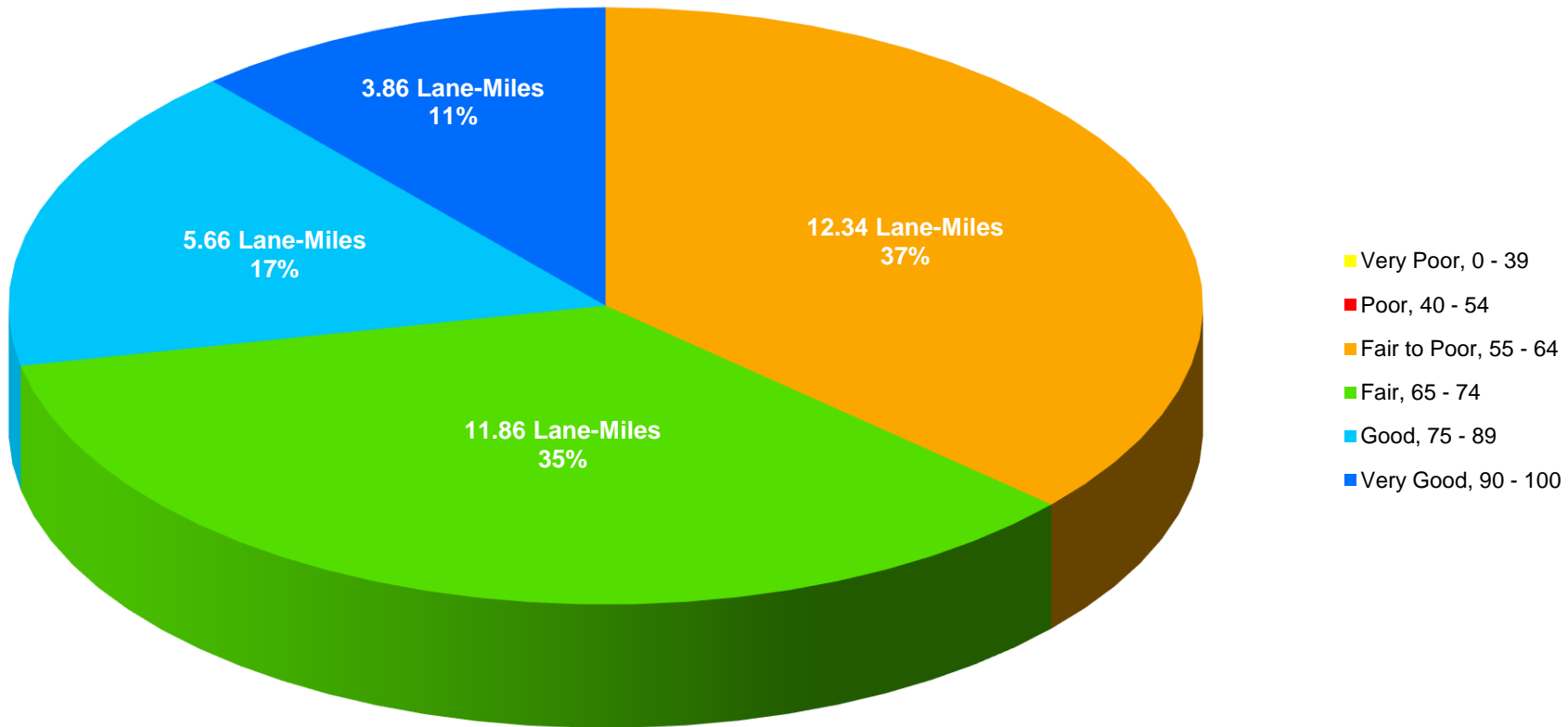
Based on the utilized ODOT database, there are 16.86 centerline miles of federal-aid eligible roads which are equivalent to 33.72 lane-miles in the City of Avon Lake. The total area of roadway is 2,605,363 Sq. Ft.

The PCR measure is a qualitative description of the structural state of the pavement. The PCR values span a spectrum of descriptive narrative ranging from “Very Good” to “Very Poor”. Each roadway segment is scored from 0 to 100 with 0 representing completely distressed pavement and 100 indicating perfect pavement condition. The lane-miles weighted average of the City of Avon Lake segments PCRs is about 70. Table 2 and Figure 3 summarize the 2020 Avon Lake pavement network condition by percentages of roadway lane-miles length.

**Table 2: 2020 Avon Lake Pavement Network Condition**

Pavement Condition	PCR Range	Lane-Miles	Percent of Lane-Miles
Very Poor	0 - 39	0.00	0%
Poor	40 - 54	0.00	0%
Fair to Poor	55 - 64	12.34	37%
Fair	65 - 74	11.86	35%
Good	75 - 89	5.66	17%
Very Good	90 - 100	3.86	11%

**Figure 3: 2020 Avon Lake Pavement Network Condition Chart by Lane-Miles**



As indicated, about 28 percent of the pavement lane-miles are currently in the “Good” to “Very Good” condition and the lane-miles weighted average PCR represents a “Fair” condition. About 37 percent of the lane-miles are in the “Fair to Poor” status and demand some kind of immediate maintenance and rehabilitation treatments.

Map 2 illustrates the 2020 Avon Lake roadway pavement condition for each segment record and Table 3 tabulates the 2020 Avon Lake pavement condition listing.



**Table 3: 2020 City of Avon Lake Pavement Condition Listing**

ROAD NAME	FROM	TO	FUNC CLASS	LANE-MILES	PCR
LEAR RD	AVON LAKE SCL	COUNTRY CLUB DR	MINOR ARTERIAL	0.16	87
LEAR RD	COUNTRY CLUB DR	WALKER RD	MINOR ARTERIAL	1.88	86
LEAR RD	WALKER RD	LAKE RD (US-6)	MINOR ARTERIAL	2.26	62
MOORE RD	AVON NCL	WALKER RD	MAJOR COLLECTOR	2.16	56
MOORE RD	WALKER RD	US-6 (LAKE RD)	MAJOR COLLECTOR	1.54	92
SR 83	AVON NCL	COMMUNITY DR	MINOR ARTERIAL	2.48	87
SR 83	COMMUNITY DR	LAKE RD (US-6)	MINOR ARTERIAL	2.32	92
US 6	E OF ERIEVIEW BLVD	LORAIN COUNTY ECL	PRINCIPAL ARTERIAL-OTHER	10.74	66
WALKER RD	0.13 MI W OF AVONDALE AVE	MOORE RD	MAJOR COLLECTOR	1.04	60
WALKER RD	AMBLESIDE DR	AVON BELDEN RD (SR-83)	MAJOR COLLECTOR	1.68	61
WALKER RD	AVON BELDEN RD (SR-83)	LORAIN COUNTY ECL	MAJOR COLLECTOR	5.20	58
WALKER RD	AVON LAKE WCL	0.13 MI W OF AVONDALE AVE	MAJOR COLLECTOR	1.14	81
WALKER RD	MOORE RD	AMBLESIDE DR	MAJOR COLLECTOR	1.12	74

## PART II: 2020 CURRENT BACKLOG

---

The Backlog is defined as the cost of pavement rehabilitation of all roads within the current year (2020) and bringing the average network PCR to 80. Backlog is a “snapshot” or relative measure of outstanding rehabilitation work. The Backlog not only represents how far behind the pavement network is in terms of its present physical condition, but also its cost value serves as a benchmark to measure the impact of various funding strategies. Additionally, the current Backlog offers a basis for comparison to future and/or past year’s Backlogs.

The Backlog strategy does not utilize any reconstruction treatments, but instead considers pavement preventive maintenance and rehabilitation treatments. This strategy achieves the average network PCR 80, and also maintains all the pavement conditions above the minimum acceptable level. In this study, the minimum acceptable PCR for the arterial roadway function class is 55 and for the major and minor collector is 50.

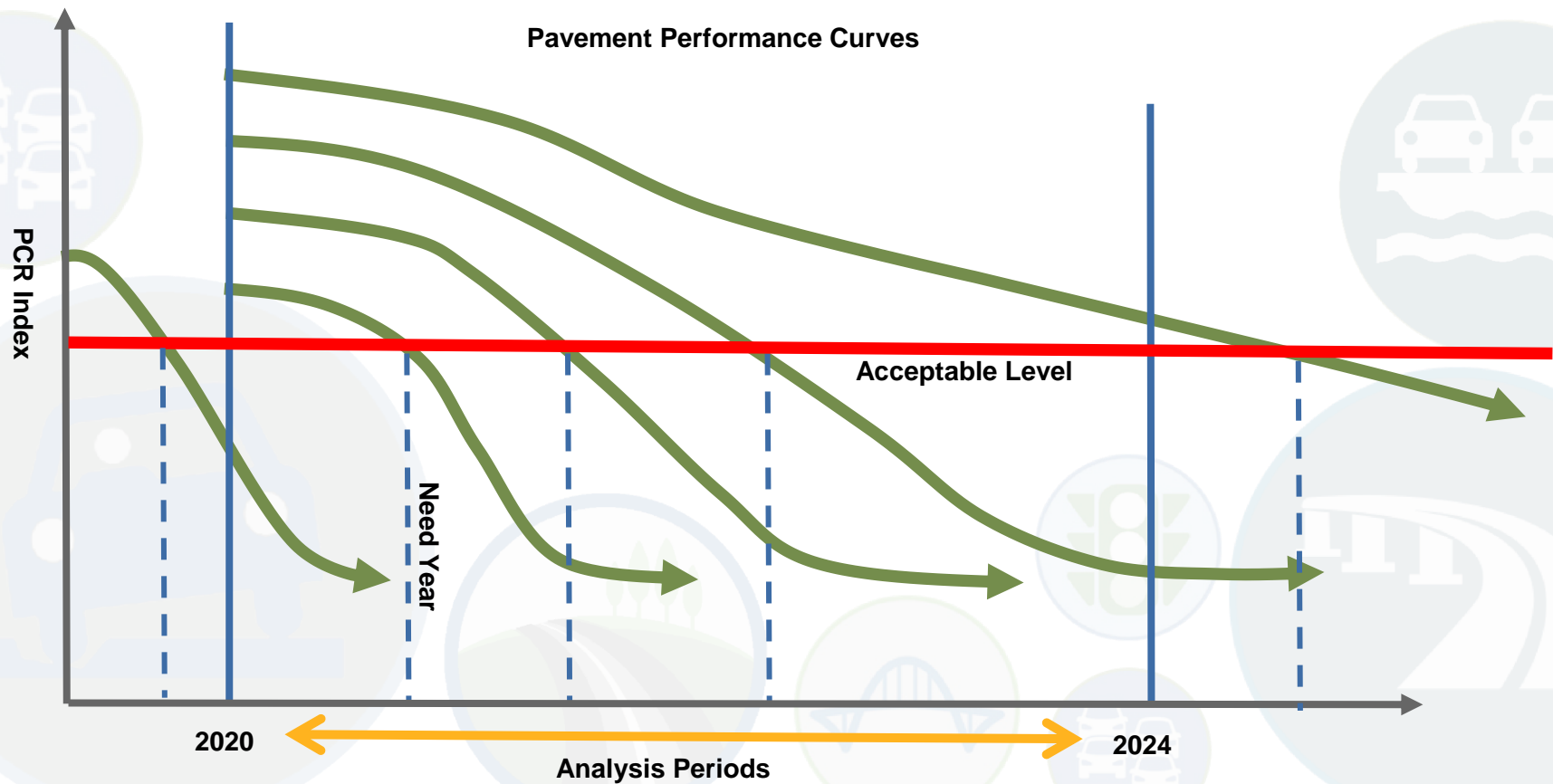
The Appendix includes all the recommended Backlog pavement treatments. As illustrated, the 2020 Backlog treatment list includes segments which their 2020 PCRs are below the minimum acceptable level and are recommended with various rehabilitation treatments. There are five segments in the 2020 Backlog list with the total lane-miles of 12.34. The 2020 Backlog cost of the recommended treatments is about 1.6 million dollars.

**PART III: MAINTENANCE & REHABILITATION (M&R) PROGRAM**

In order to estimate the preventive maintenance and rehabilitation requirements of a pavement network over a period of time, the first step is to determine the “Need Year” or when a pavement segment requires rehabilitation. The “Need Year” of a pavement is defined as the year in which the pavement condition falls below a critical level. Pavement condition of a road segment deteriorates under traffic, climate, etc. and consequently its PCR value is reduced. Without any treatments and depending on the deteriorating factors, pavements perform differently and Figure 4 depicts the typical acceptable level and “Need Year” relation for several road segments. As shown, the definition of the acceptable level is a critical factor in determining the “Need Year” for any road segment.

In this study, the critical level is set by the minimum acceptable PCR. As mentioned earlier, In the NOACA region, the minimum acceptable PCR for the arterial roadway function class is 55 and for the major and minor collector is 50.

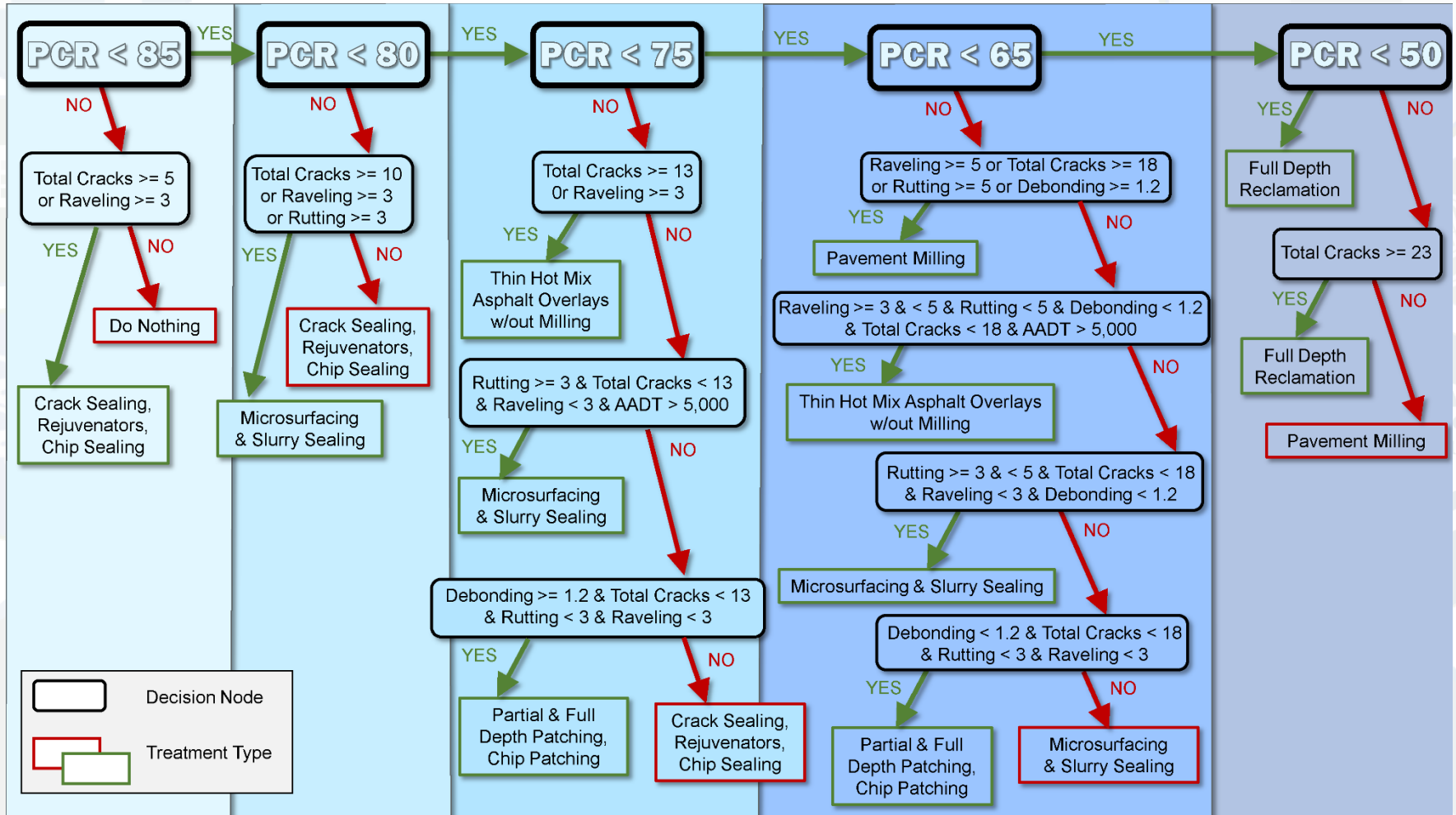
**Figure 4: The PCR Acceptable Level and “Need Year” Relation**



The second step is to determine any feasible preventive maintenance and/or rehabilitation strategies based on a decision tree approach. The “M&R” program determines the optimal preventive maintenance and rehabilitation strategy for each segment and its recommended implementation year based on the considered decision tree. The Appendix includes all the “M&R” treatments for the identified segments with the implementation year in the period of 2020 to 2024 and the “M&R” program cost includes all the deferred maintenance cost. Figure 5 shows a snapshot of a typical decision tree applied for maintenance of flexible pavements along major collectors.



Figure 5: A Typical Decision Tree Applied for Pavement Maintenance



## PART IV: COMPARATIVE ANALYSIS

---

The current NOACA transportation asset management policy includes two strategies

- Maintain 15% Deficiency: this strategy attempts to maintain the total lane-miles with PCR below the acceptable level no more than 15 percent.
- Maintain an Average Network PCR of 80: applies a set of maintenance treatments in order to keep the roadway network average PCR more than, or equal to 80 over the study period.

This section compares the discussed Backlog and the “M&R” program treatments with the NOACA transportation asset management strategies.

In addition to the above strategies, this comparative analysis considers another scenario as the minimum benchmark. The “Maintain Lowest Standard PCR” treatment strategy is based on the minimum PCR thresholds of 55 for arterials and 50 for collectors and a set of annual budget constraints. The annual budget constraints are calculated in three steps: First, the segments with the “M&R” recommended implementation in each specific analysis year are selected. Second, a subset of the selected segments which their “Need Years” are in the analysis period are identified. It should be noted that the selected segments with the “Need Year” beyond the analysis period are excluded from the budget constraint calculation. Third, the “M&R” treatment costs for the identified segments in the second step, are added together to provide an annual budget constraint for this scenario.

As discussed, all the above scenarios apply a decision tree approach to determine technically feasible maintenance and rehabilitation strategies for each segment requiring rehabilitation during the five-year period.

Table 4 summarizes the comparison results of all the above scenarios over the five-year period for the City of Avon Lake. In this table, the “5-Year Total Required Dollars” column shows the accumulation of the annual costs over five years calculated based on inflation-adjusted dollars for each strategy. Also, the network average PCR is the lane-miles weighted average.

**Table 4: Performance Comparison of the Constraint Scenarios**

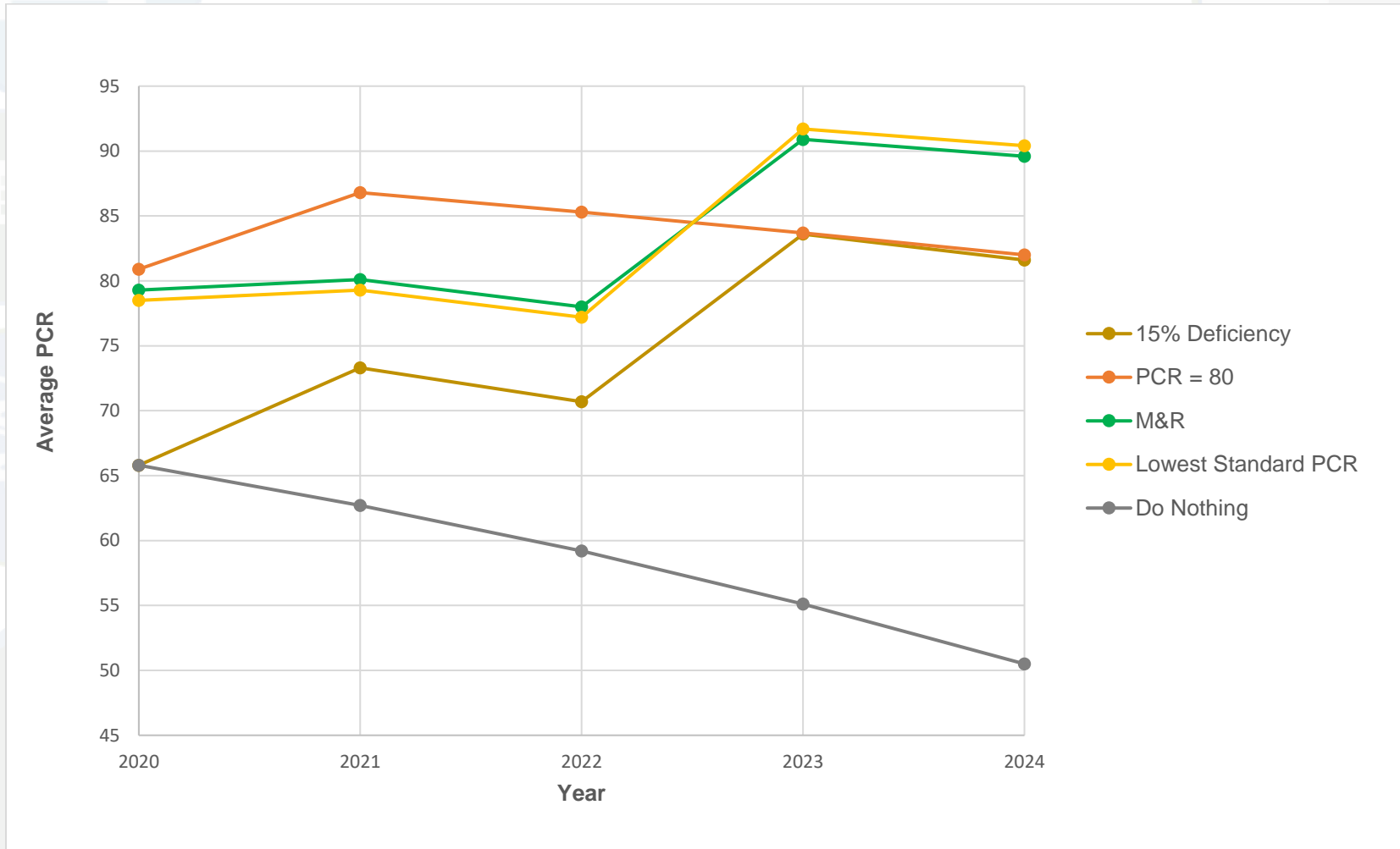
Maintenance Strategy	Strategy Group	5-Year Total Required Dollars	Network Average PCR	Network PCR at the End of the 5-Year Period	Percent of Pavement below the Minimum PCR
2020 Current Backlog	2020 Backlog	1,587,882	80.9	-	0%
Maintain 15% Deficiency	NOACA Transportation Asset Management Targets	2,982,279	75.0	81.6	11.7%
Maintain an Average Network PCR of 80		2,314,696	83.7	82.0	0%
M&R Program	Scenarios	3,587,722	83.6	89.6	0%
Maintain Lowest Standard PCR		3,567,535	83.6	89.7	0%

Note: The Backlog required budget is for the year of 2020 only.

The Appendix lists all the treatments with their implementation years in the period of 2020 to 2024 for the above maintenance strategies.

Figure 6 illustrates the annual network average PCR for the discussed maintenance and rehabilitation strategies. It should be noted that the Backlog scenario has only one value of 80.9 for 2020.

**Figure 6: Average PCR Comparison by the Constraint Scenarios and by Year**



As expected, the treatments of the “M&R” program maintain the pavement network condition with the highest network average PCR. This strategy requires a budget of nearly 3.6 million dollars during the analysis period. The “Maintain Lowest Standard PCR” scenario provides almost the same level of condition and requires a similar budget requirement.

The “Maintain an Average Network PCR of 80” scenario requires the lowest budget of just over 2.3 million dollars, however its network average PCR is about eight points less than that of the “M&R” program at the end of the analysis period.

The “Maintain 15% Deficiency” scenario provides a network average PCR lower than the average PCRs of the other treatment strategies with the cost of almost three million dollars. Also, as the scenario name indicates, about 12 percent of pavements will be below the minimum acceptable PCR at the end of five-year period.

It should be noted that the Backlog cost as the benchmark is approximately 44 percent of the “M&R” program budget, and its network average is about nine points less than that of the “M&R” program.

APPENDIX

The 2020 Current Backlog

**Pavement Treatment List**

ROAD NAME	FROM	TO	RECOMMENDATION TREATMENT	LANE-MILES	TREATMENT COST
LEAR RD	WALKER RD	LAKE RD (US-6)	PAVEMENT MILLING	2.26	120,998
MOORE RD	AVON NCL	WALKER RD	FULL DEPTH RECLAMATION (FDR)	2.16	262,424
WALKER RD	0.13 MI W OF AVONDALE AVE	MOORE RD	FULL DEPTH RECLAMATION (FDR)	1.04	145,791
WALKER RD	AMBLESIDE DR	AVON BELDEN RD (SR-83)	FULL DEPTH RECLAMATION (FDR)	1.68	329,712
WALKER RD	AVON BELDEN RD (SR-83)	LORAIN COUNTY ECL	FULL DEPTH RECLAMATION (FDR)	5.20	728,957
<b>REQUIRED BACKLOG BUDGET (2020\$)</b>					<b>\$1,587,882</b>

**The Maintain 15% Deficiency**

**Pavement Treatment List**

ROAD NAME	FROM	TO	RECOMMENDED TREATMENT	LANE-MILES	IMPLEMENTATION	
					COST (2021\$)	YEAR
LEAR RD	COUNTRY CLUB DR	WALKER RD	CRACK SEALING, REJUVENATORS, CHIP SEALING	1.88	9,175	2021
MOORE RD	AVON NCL	WALKER RD	FULL DEPTH RECLAMATION (FDR)	2.16	269,509	2021
SR 83	AVON NCL	COMMUNITY DR	CRACK SEALING, REJUVENATORS, CHIP SEALING	2.48	20,575	2021
WALKER RD	AVON BELDEN RD (SR-83)	LORAIN COUNTY ECL	FULL DEPTH RECLAMATION (FDR)	5.20	748,639	2021
WALKER RD	AVON LAKE WCL	0.13 MI W OF AVONDALE AVE	PARTIAL & FULL DEPTH PATCHING, CHIP PATCHING	1.14	26,581	2021
<b>THE 2021 REQUIRED BUDGET FOR THE "MAINTAIN 15% DEFICIENCY" STRATEGY</b>					<b>\$1,074,479</b>	
ROAD NAME	FROM	TO	RECOMMENDED TREATMENT	LANE-MILES	IMPLEMENTATION	
					COST (2023\$)	YEAR
MOORE RD	WALKER RD	US-6 (LAKE RD)	CRACK SEALING, REJUVENATORS, CHIP SEALING	1.54	10,305	2023
US 6	E OF ERIEVIEW BLVD	LORAIN COUNTY ECL	FULL DEPTH RECLAMATION (FDR)	10.74	1,739,573	2023
WALKER RD	0.13 MI W OF AVONDALE AVE	MOORE RD	FULL DEPTH RECLAMATION (FDR)	1.04	157,922	2023
<b>THE 2023 REQUIRED BUDGET FOR THE "MAINTAIN 15% DEFICIENCY" STRATEGY</b>					<b>\$1,907,800</b>	

**Note: The “Maintain 15% Deficiency” strategy does not have any pavement maintenance treatments with the recommended implementation years of 2020, 2022 and 2024.**

**The Maintain an Average Network PCR of 80**

**Pavement Treatment List**

ROAD NAME	FROM	TO	RECOMMENDED TREATMENT	LANE-MILES	IMPLEMENTATION	
					COST (2020\$)	YEAR
LEAR RD	WALKER RD	LAKE RD (US-6)	PAVEMENT MILLING	2.26	120,998	2020
MOORE RD	AVON NCL	WALKER RD	FULL DEPTH RECLAMATION (FDR)	2.16	262,424	2020
WALKER RD	0.13 MI W OF AVONDALE AVE	MOORE RD	FULL DEPTH RECLAMATION (FDR)	1.04	145,791	2020
WALKER RD	AMBLESIDE DR	AVON BELDEN RD (SR-83)	FULL DEPTH RECLAMATION (FDR)	1.68	329,712	2020
WALKER RD	AVON BELDEN RD (SR-83)	LORAIN COUNTY ECL	FULL DEPTH RECLAMATION (FDR)	5.20	728,957	2020
<b>THE 2020 REQUIRED BUDGET FOR THE "MAINTAIN AN AVERAGE NETWORK PCR OF 80" STRATEGY</b>					<b>\$1,587,882</b>	
ROAD NAME	FROM	TO	RECOMMENDED TREATMENT	LANE-MILES	IMPLEMENTATION	
					COST (2021\$)	YEAR
US 6	E OF ERIEVIEW BLVD	LORAIN COUNTY ECL	PAVEMENT MILLING	10.74	726,814	2021
<b>THE 2021 REQUIRED BUDGET FOR THE "MAINTAIN AN AVERAGE NETWORK PCR OF 80" STRATEGY</b>					<b>\$726,814</b>	

Note: The “Maintain an Average Network PCR of 80” strategy does not have any pavement maintenance treatments with the recommended implementation years of 2022, 2023 and 2024.

The M&R Program

**Pavement Treatment List**

ROAD NAME	FROM	TO	RECOMMENDED TREATMENT	LANE-MILES	IMPLEMENTATION	
					COST (2020\$)	YEAR
MOORE RD	AVON NCL	WALKER RD	FULL DEPTH RECLAMATION (FDR)	2.16	262,424	2020
WALKER RD	0.13 MI W OF AVONDALE AVE	MOORE RD	FULL DEPTH RECLAMATION (FDR)	1.04	145,791	2020
WALKER RD	AMBLESIDE DR	AVON BELDEN RD (SR-83)	FULL DEPTH RECLAMATION (FDR)	1.68	329,712	2020
WALKER RD	AVON BELDEN RD (SR-83)	LORAIN COUNTY ECL	FULL DEPTH RECLAMATION (FDR)	5.20	728,957	2020
<b>THE 2020 REQUIRED BUDGET FOR THE "M&amp;R" PROGRAM</b>					<b>\$1,466,884</b>	
ROAD NAME	FROM	TO	RECOMMENDED TREATMENT	LANE-MILES	IMPLEMENTATION	
					COST (2021\$)	YEAR
LEAR RD	WALKER RD	LAKE RD (US-6)	FULL DEPTH RECLAMATION (FDR)	2.26	281,986	2021
<b>THE 2021 REQUIRED BUDGET FOR THE "M&amp;R" PROGRAM</b>					<b>\$281,986</b>	
ROAD NAME	FROM	TO	RECOMMENDED TREATMENT	LANE-MILES	IMPLEMENTATION	
					COST (2022\$)	YEAR
LEAR RD	AVON LAKE SCL	COUNTRY CLUB DR	THIN HOT MIX ASPHALT OVERLAYS WITHOUT MILLING	0.16	8,180	2022
<b>THE 2022 REQUIRED BUDGET FOR THE "M&amp;R" PROGRAM</b>					<b>\$8,180</b>	

**The M&R Program**

**Pavement Treatment List (Continued)**

ROAD NAME	FROM	TO	RECOMMENDED TREATMENT	LANE-MILES	IMPLEMENTATION	
					COST (2023\$)	YEAR
MOORE RD	AVON NCL	WALKER RD	CRACK SEALING, REJUVENATORS, CHIP SEALING	2.16	14,454	2023
MOORE RD	WALKER RD	US-6 (LAKE RD)	CRACK SEALING, REJUVENATORS, CHIP SEALING	1.54	10,305	2023
US 6	E OF ERIEVIEW BLVD	LORAIN COUNTY ECL	FULL DEPTH RECLAMATION (FDR)	10.74	1,739,573	2023
WALKER RD	0.13 MI W OF AVONDALE AVE	MOORE RD	CRACK SEALING, REJUVENATORS, CHIP SEALING	1.04	8,030	2023
WALKER RD	AMBLESIDE DR	AVON BELDEN RD (SR-83)	CRACK SEALING, REJUVENATORS, CHIP SEALING	1.68	18,160	2023
WALKER RD	AVON BELDEN RD (SR-83)	LORAIN COUNTY ECL	CRACK SEALING, REJUVENATORS, CHIP SEALING	5.20	40,150	2023
<b>THE 2023 REQUIRED BUDGET FOR THE "M&amp;R" PROGRAM</b>					<b>\$1,830,672</b>	

**Note: The "M&R" program does not have any pavement maintenance treatments with the recommended implementation year of 2024.**

**The Maintain Lowest Standard PCR**

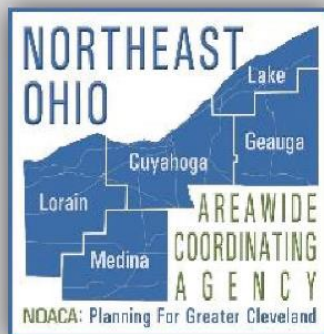
**Pavement Treatment List**

ROAD NAME	FROM	TO	RECOMMENDED TREATMENT	LANE-MILES	IMPLEMENTATION	
					COST (2020\$)	YEAR
MOORE RD	AVON NCL	WALKER RD	FULL DEPTH RECLAMATION (FDR)	2.16	262,424	2020
WALKER RD	0.13 MI W OF AVONDALE AVE	MOORE RD	FULL DEPTH RECLAMATION (FDR)	1.04	145,791	2020
WALKER RD	AMBLESIDE DR	AVON BELDEN RD (SR-83)	FULL DEPTH RECLAMATION (FDR)	1.68	329,712	2020
WALKER RD	AVON BELDEN RD (SR-83)	LORAIN COUNTY ECL	FULL DEPTH RECLAMATION (FDR)	5.20	728,957	2020
<b>THE 2020 REQUIRED BUDGET FOR THE "MAINTAIN LOWEST STANDARD PCR" STRATEGY</b>					<b>\$1,466,884</b>	
ROAD NAME	FROM	TO	RECOMMENDED TREATMENT	LANE-MILES	IMPLEMENTATION	
					COST (2021\$)	YEAR
LEAR RD	WALKER RD	LAKE RD (US-6)	FULL DEPTH RECLAMATION (FDR)	2.26	281,986	2021
<b>THE 2021 REQUIRED BUDGET FOR THE "MAINTAIN LOWEST STANDARD PCR" STRATEGY</b>					<b>\$281,986</b>	
ROAD NAME	FROM	TO	RECOMMENDED TREATMENT	LANE-MILES	IMPLEMENTATION	
					COST (2023\$)	YEAR
LEAR RD	COUNTRY CLUB DR	WALKER RD	CRACK SEALING, REJUVENATORS, CHIP SEALING	1.88	9,677	2023
MOORE RD	AVON NCL	WALKER RD	CRACK SEALING, REJUVENATORS, CHIP SEALING	2.16	14,454	2023
US 6	E OF ERIEVIEW BLVD	LORAIN COUNTY ECL	FULL DEPTH RECLAMATION (FDR)	10.74	1,739,573	2023
WALKER RD	MOORE RD	AMBLESIDE DR	PAVEMENT MILLING	1.12	54,961	2023
<b>THE 2023 REQUIRED BUDGET FOR THE "MAINTAIN LOWEST STANDARD PCR" STRATEGY</b>					<b>\$1,818,665</b>	

**Note: The "Maintain Lowest Standard PCR" strategy does not have any pavement maintenance treatments with the recommended implementation years of 2022 and 2024.**

This page has been intentionally left blank.





NORTHEAST OHIO  
AREAWIDE  
COORDINATING  
AGENCY  
1299 Superior Ave.  
Cleveland, Ohio 44114

Phone: 216-241-2414 FAX: 216-621-3024

[www.noaca.org](http://www.noaca.org)

 [noaca.org](http://noaca.org)  [@noaca\\_mpo](https://twitter.com/noaca_mpo)

*The preparation of this publication was financed through grants received from the Federal Highway Administration and the Ohio Department of Transportation, and appropriations from the counties of and municipalities within Cuyahoga, Geauga, Lake, Lorain and Medina. The contents do not necessarily reflect official views or policies of the U.S. Department of Transportation or the Ohio Department of Transportation. This document does not constitute a standard or regulation.*

**NOACA will STRENGTHEN regional cohesion, PRESERVE existing infrastructure, and BUILD a sustainable multimodal transportation system to SUPPORT economic development and ENHANCE the quality of life in Northeast Ohio. NOACA will STRENGTHEN regional cohesion, PRESERVE existing infrastructure, and BUILD a sustainable multimodal transportation system to SUPPORT economic development and ENHANCE the quality of life in Northeast Ohio.**